

1.3 Land and Soil Quality

Maintaining and improving the quality of the Nation's soils can provide economic benefits in the form of increased productivity, more efficient use of nutrients and pesticides, improvements in water and air quality, and the storage of greenhouse gases. Economic measures of soil quality are needed to monitor and assess the effects of agricultural activities on soil properties. While measures of land capability, productivity, and erodibility are well known, there is an increasing emphasis on soil quality measures that incorporate properties more fully reflecting a soil's potential for long-term agricultural production without negative environmental impacts.

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Maintaining and improving the quality of the Nation's soils can increase farm productivity, minimize use of nutrients and pesticides, improve water and air quality, and help store greenhouse gases. Developing economic measures of soil quality requires a better understanding of the multiple functions of soils and of the interaction between agricultural activities and soil quality. For example, productivity measures reflect the private concerns surrounding soil quality, but other concerns, such as surface-water pollution from runoff, soil productivity for future generations, and the health of agricultural and rural ecosystems, are of broader national interest—and greater economic importance—and need to be reflected in new measures of land and soil quality. Combining the many physical attributes of land and soil quality into meaningful indicators is difficult, as is assigning economic values to these indicators. But only when economic values are generated for these indicators can we fully assess the trade-offs associated with alternative private and public actions.

Traditional Measures of Quality

Soil quality definitions currently follow two concepts (Karlen and others, 1997; Seybold and others, 1997). The first is the "capacity of the soil to function" (Doran and Parkin, 1994). The second is "fitness for use" (Pierce and Larson, 1993; Acton and Gregorich, 1995). "Capacity of the soil to function" refers to the inherent properties of soil formation, which include climate, topography, vegetation, and parent material. These are measured in soil surveys by characteristics such as texture, slope, structure, and soil color (USDA, 1993). "Fitness for use" is a dynamic concept and relates to soils as influenced by human use and management. This concept is often termed soil health or condition. Measures of soil quality such as Land Capability and Prime Farmland are thought to reflect the inherent properties of soil and are based on crop production. Other criteria are needed for other uses of land. The potential capacity of a soil to function must be assessed before a soil's fitness for use can be measured (Mausbach, 1997). Measures of land and soil quality should also account for scale, both spatial and temporal (Halvorson, Smith, and Papendick, 1997). Scale is important

Table 1.3.1—Cropland and soil quality, selected measures, 1992¹

Measure	Cultivated cropland	CRP	Total	Cultivated cropland	CRP	Total
	1,000 acres			Percent of acres		
Land capability class in 1992:						
I (highest land quality)	26,945	214	27,159	7.0	0.6	6.5
II	177,337	7,584	184,921	46.4	22.3	44.4
III	116,687	14,240	130,927	30.5	41.8	31.4
IV and above (lowest quality)	61,349	12,001	73,350	16.1	35.3	17.6
Total	382,317	34,040	416,357	100.0	100.0	100.0
Prime farmland in 1992	215,731	9,688	225,419	56.4	28.5	54.1
Erodibility in 1992: ²						
Highly erodible from water only	51,924	na	na	13.5	na	na
Highly erodible from wind only	48,933	na	na	13.0	na	na
Highly erodible from both	3,516	na	na	0.9	na	na
Subtotal highly erodible	104,373	19,796	124,169	27.4	58.2	29.8
Not highly erodible	277,944	14,244	292,188	72.3	41.8	70.2
Total	382,317	34,040	416,357	100.0	100.0	100.0

¹ Includes cultivated cropland and land enrolled in the Conservation Reserve Program (CRP) in the contiguous States, Hawaii, and the U.S. Caribbean islands (less than 0.75 million acres).

² Highly erodible land has an erodibility index for sheet and rill erosion or for wind erosion greater than or equal to 8.

Source: USDA, ERS, analysis of NRCS 1992 National Resources Inventory data.

because soil quality changes over time and is different by region. Some traditional measures of land quality are discussed in this section.

Land Capability and Suitability. Some measures of land quality are used to monitor the capability or suitability of land for a particular purpose, such as growing crops or trees, grazing animals, or nonagricultural uses. Data on two commonly used measures—land capability classes (LCC) and the prime farmland designation—have been collected in the National Resources Inventory (NRI), conducted by USDA's Natural Resources Conservation Service (NRCS) every 5 years (USDA, 1994 and 1989b). (See appendix for a description of the NRI.)

Land capability classes range from I to VIII. Class I, about 7 percent of U.S. cropland, has no significant limitations for raising crops (table 1.3.1). Classes II and III make up just over three-fourths of U.S. cropland and are suited for cultivated crops but have limitations such as poor drainage, limited root zones, climatic restrictions, or erosion potential. Class IV is suitable for crops but only under selected cropping practices. Classes V, VI, and VII are best suited for pasture and range while Class VIII is suited only for wildlife habitat, recreation, and other nonagricultural uses (USDA, 1989a). Land capability classes I-III

total 343 million acres, or 82 percent of U.S. cropland including land in the Conservation Reserve Program but excluding Alaska (fig. 1.3.1, table 1.3.1).

Prime Farmland. Another measure of land suitability is USDA prime farmland, which is based on physical and morphological characteristics such as depth of the water table in relation to the root zone, moisture-holding capacity, the degree of salinity, permeability, frequency of flooding, soil temperature, erodibility, and soil acidity. Land classified as prime farmland has the growing season, moisture supply, and soil quality needed to sustain high yields when treated and managed according to modern farming methods (USDA, 1989a). Prime farmland totals 225 million acres, or 54 percent of U.S. cropland, excluding Alaska (fig. 1.3.2, table 1.3.1).

These measures of land quality are often confused with the capability of land to produce economic returns. Land in capability classes I-III or prime farmland does not necessarily have the highest value of crop production per acre (see Vesterby and Krupa, 1993). Alternatively, lands earning high economic returns may not be classified as prime farmland or in LCC I-III. For example, prime and LCC are based on characteristics that reflect suitability for row crop production. Florida and Arizona have little prime

Figure 1.3.1--Distribution of cropland in land capability classes I,II and III on rural nonfederal land

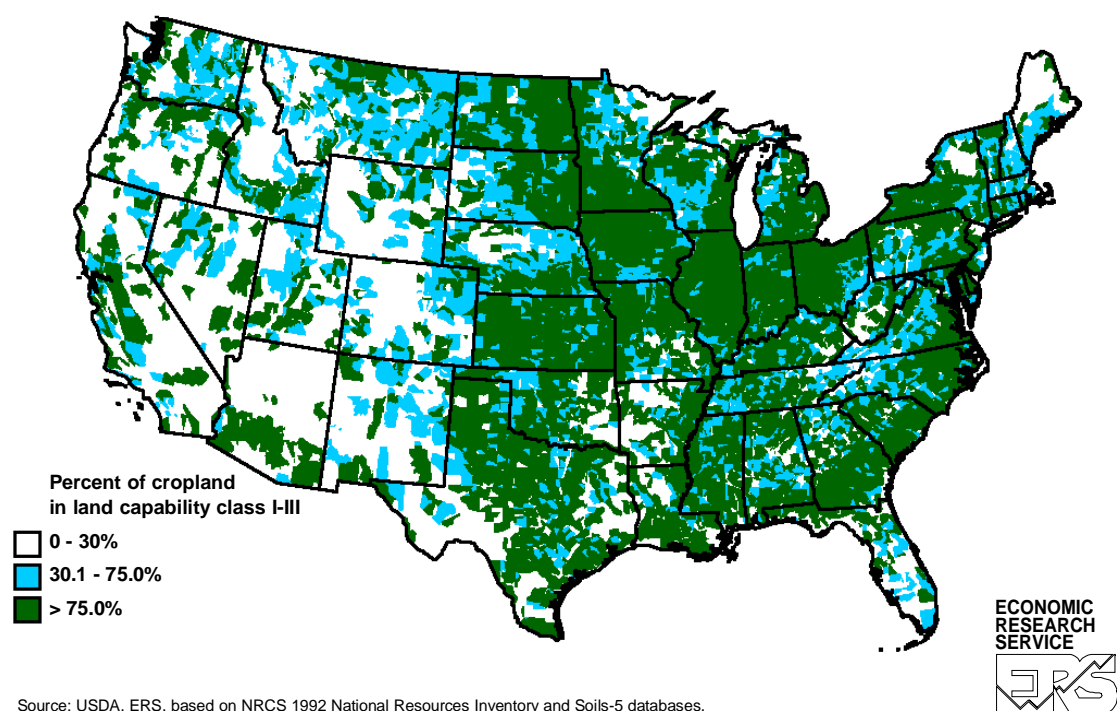


Figure 1.3.2--Distribution of prime cropland on rural, nonfederal land

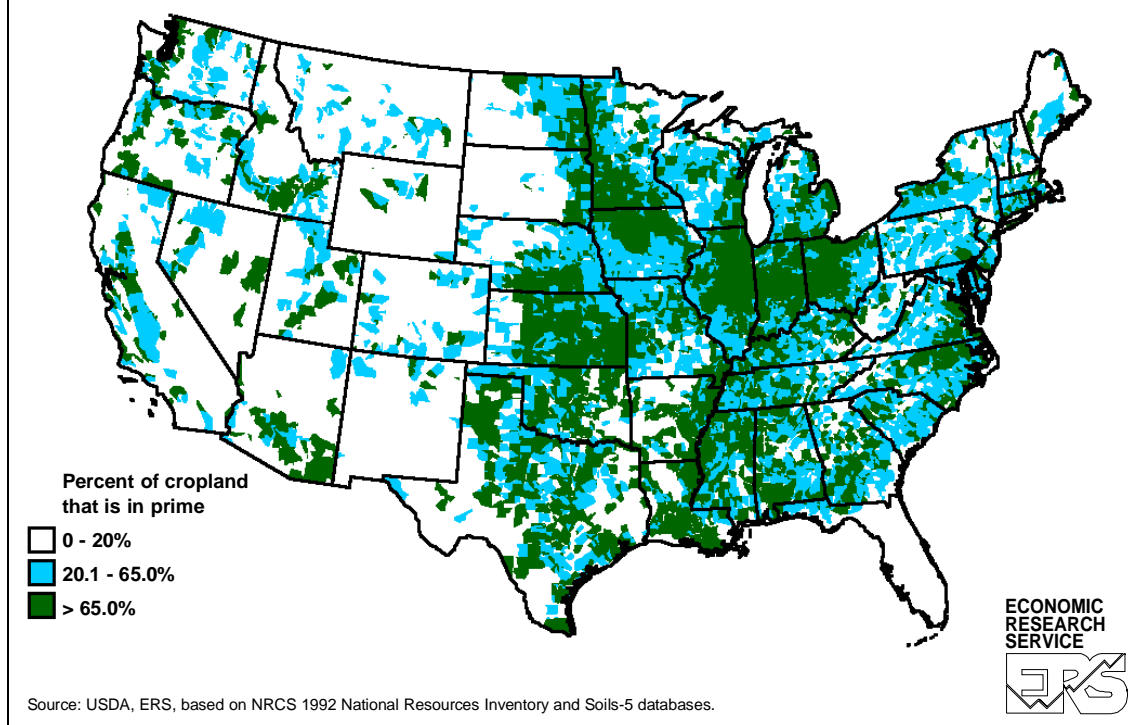
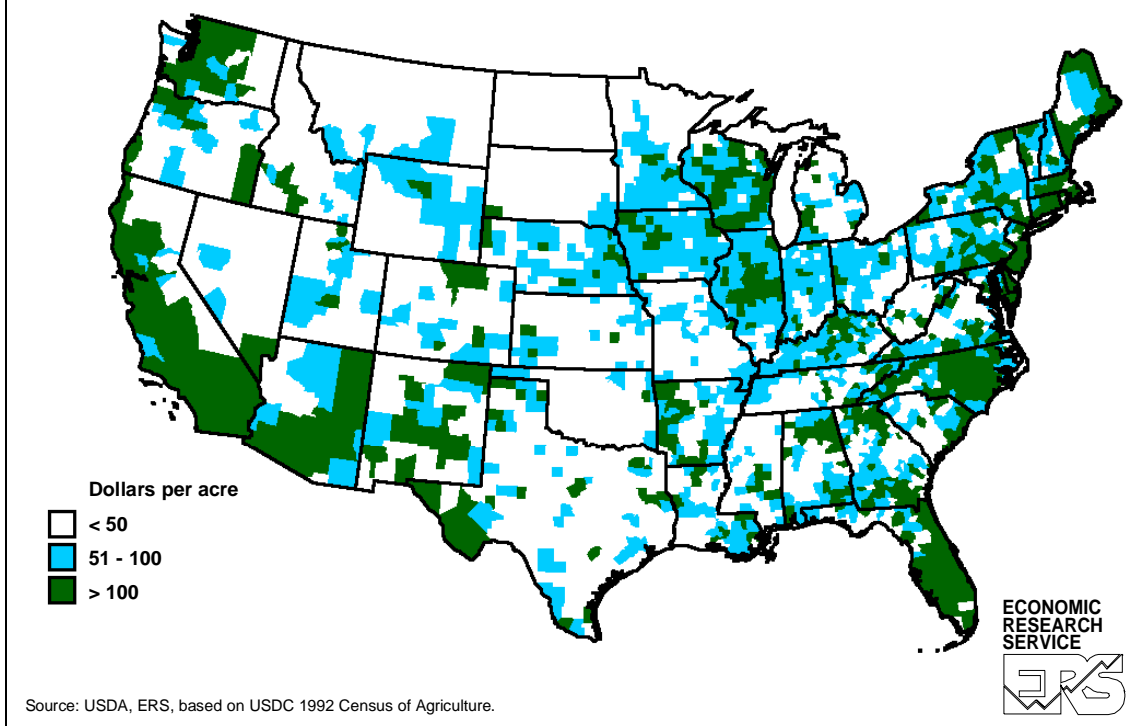


Figure 1.3.3—County average net cash return per acre of cropland



farmland or land in LCC I-III, but these areas rank among the most economically productive in the Nation. (New irrigation will sometimes change a classification from nonprime to prime if other soil characteristics needed for a prime classification are present.)

Productivity. Soil productivity, which measures output per unit of input, is often the primary reason for monitoring soil erosion (or other degradation processes) and is itself a measure of soil quality. Productivity is often measured as crop yield per acre. Another indicator of land quality is the expected net returns per acre from production (dollar returns to production net of cash production costs). Highest values are in coastal areas where climate, soil, location, and irrigated conditions favor production of perishable crops (fruits and vegetables), or where integrated livestock operations draw from an extended cropping area (fig. 1.3.3). The next most productive lands are in the Corn Belt, Lake States, the Northeast, and Southern Coastal Plain. The least productive lands, by this net returns measure, are in bands across the Northern Plains and Central Plains. Productivity can reflect soil degradation if yields decline as soils become degraded or if input use increases to compensate for declines in soil quality. However, productivity often masks environmental or health

components of soil quality; lands of poor physical quality (as measured by erosion, texture, organic matter) can sometimes produce very high yields without large increases in input use (Vesterby and Krupa, 1993).

Erodibility. A commonly used measure of soil quality is highly erodible land (HEL), which is of particular importance for USDA conservation policy (see chapter 6). Because the actual tons of wind- and water-eroded soil do not usefully measure the erosion potential on particular soils, USDA uses the erodibility index (EI) to inventory and classify erosion potential and to determine conservation program eligibility. Highly erodible soils have the potential for erosion because of relatively unchanging physical attributes. Associated with sheet and rill erosion are rainfall pattern, soil texture, and topography; associated with wind erosion are climatic and soil erodibility factors. Erosion rates can be reduced if hay or close-grown crops are grown, if tillage methods are used with appropriate crop residue management, and if conservation practices are employed. An assessment of erosion needs to consider both the physical potential for erosion and the erosion rates resulting from management choices.

Figure 1.3.4--Distribution of highly erodible cropland on rural nonfederal land

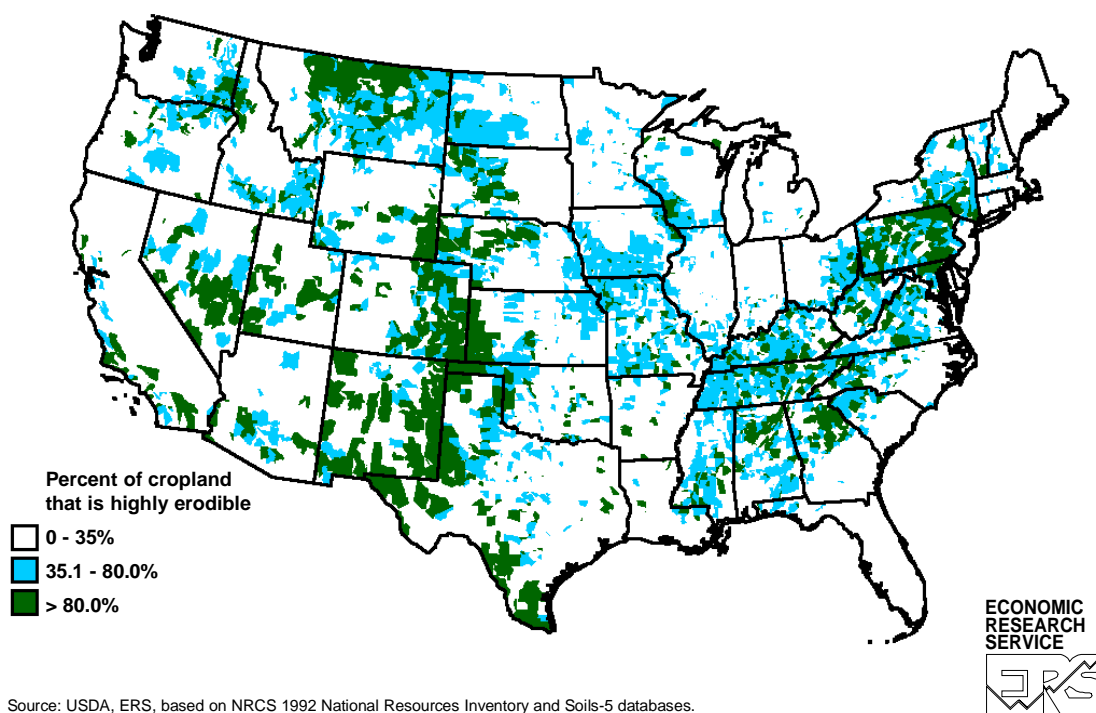
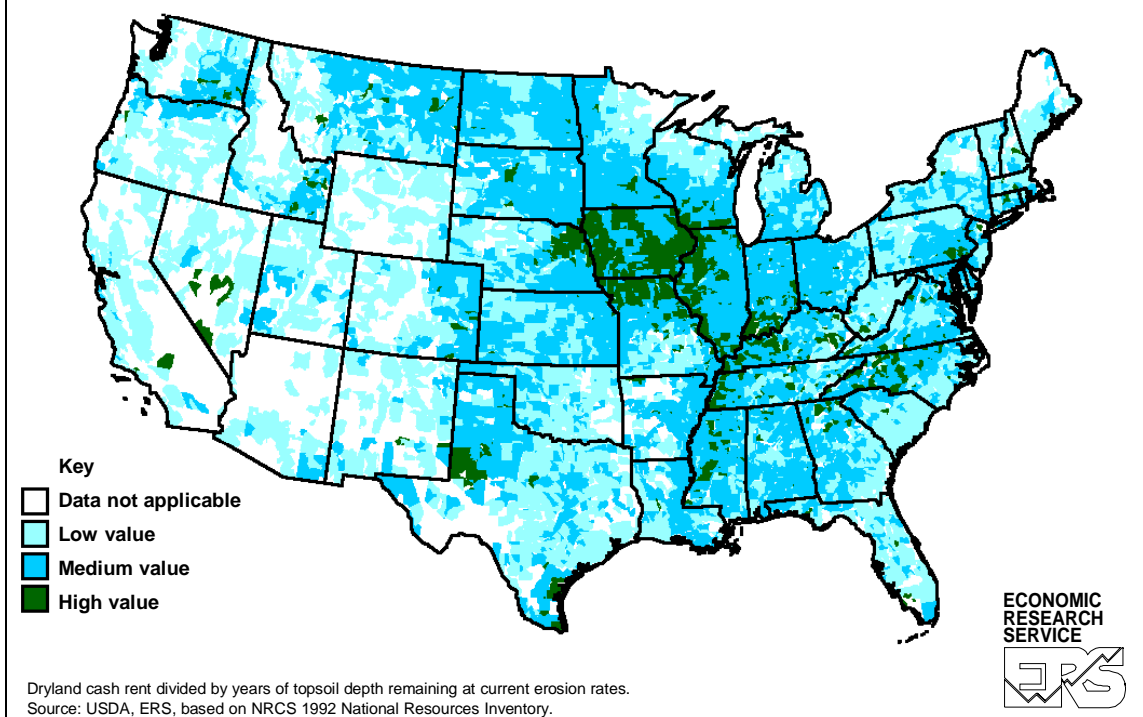


Figure 1.3.5--Value of onsite soil productivity loss



Highly erodible lands are more vulnerable to soil quality problems, but if erosion is controlled, they may be productive soils. Any soils that are eroding are considered to have lower quality than similar soils that are protected from erosion. Soil quality suffers on eroding soils, but simply controlling erosion does not necessarily translate to high-quality soils since compaction, acidity, salinization, and biological factors play a part in the quality of the soil (Mausbach, 1997).

The EI divides potential erosion (sheet and rill, or wind) by the soil loss tolerance factor (T-level, the rate of soil erosion above which long-term soil productivity may be depleted) to reflect erosion potential relative to vulnerability to productivity loss. (Heimlich and Bills, 1989; McCormack and Heimlich, 1985). Highly erodible land (HEL) is defined by USDA as cropland with a natural erosion potential of at least eight times its T-level. According to the 1992 NRI, 124 million acres of cultivated cropland and CRP land are highly erodible from water, wind, or both (table 1.3.1). However, for purposes of administering the conservation compliance provision of the 1985, 1990, and 1992 Farm Acts, USDA's NRCS has classified 146 million acres as HEL, which includes some 22 million acres of other soils in fields that are primarily highly erodible soils (for more information on Conservation Compliance, see chapter 6.4). Highly erodible soils are found in all States (fig. 1.3.4).

Another measure of productivity loss due to erosion converts total erosion from tons per acre per year to inches per year. The rate of expected soil loss in inches is divided into the topsoil depth (the A horizon) recorded in the Soil Interpretation Record (SOILS 5) (USDA, 1983). This measures how many years it would take to remove the topsoil at the current rate of erosion (on the extreme assumption that all the eroded soil is removed from the field). Multiplying the inverse of this measure by the cash rental rate for cropland reflects the relative economic value of soil productivity loss due to erosion. Three factors are reflected in this measure: erosion rates, soil depth, and rental values of land. Low erosion rates or deep, long-lasting topsoils are given less weight, and highly productive (high rental rate) but vulnerable soils (thin topsoil, high erosion rate) are given more weight (fig. 1.3.5). This indicator suggests four regional concentrations of vulnerable soils, the largest centered on Iowa, Illinois, and Missouri in the Corn Belt. This region's index values are largely driven by the region's relatively high rental rates. While erosion rates are moderate in this region, the soil is relatively valuable. A second concentration

is the eastern bluffs of the Mississippi River in western Kentucky, Tennessee, and along the eastern edge of the Mississippi Delta. A third concentration is the irrigated cotton area of the Texas Panhandle, stretching up to the eastern edge of Colorado. The final concentration is a band of highly erodible and highly valued land in eastern Washington and Oregon around the Palouse and Central Plateau.

The major onsite effect of soil erosion is the impact on soil productivity. Research conducted in the 1980's has improved our understanding of the long-term relationship between erosion and productivity (AAEA, 1986). The 1987 RCA estimated that, under 1982 management conditions, agricultural productivity would decline about 3 percent over the next 100 years, due to soil erosion. Productivity loss would be concentrated on soils eroding at high tolerance values or on very fragile soils where even slight erosion can result in large declines in yields (USDA, 1989a). Soil erosion also contributes to off-farm sediment damage, estimated at \$2-\$8 billion annually (Ribaud, 1986).

Vulnerability. Interest in soil erosion and its associated costs has been coupled with an increasing interest in the loss of nutrients, pesticides, and salts from farming systems to surface and ground water (NAS, 1993). For example, indices to assess the potential for groundwater contamination related to agricultural chemical use (Kellogg, Maizel, and Goss, 1992) incorporate variables that reflect the propensity of soils to leach pesticides and nitrates. The Ground Water Vulnerability Indexes for Pesticides and Nitrogen are functions of soil leaching potential, pesticide and nitrogen properties, precipitation, and chemical use. The Corn Belt, Southeast, and Lake States have more acreage vulnerable to pesticide leaching, while the Northern and Southern Plains show more acreage with a potential for nitrate leaching (see figs. 2.2.2 and 2.2.4 in chapter 2.2, *Water Quality*).

Land capability classes, prime farmland, and highly erodible land designations are useful in determining how land might be used or the degree and location of erosion, but they are limited in that they exclude other important characteristics of soils and pertain mostly to cropland. Productivity measures, such as yields per acre, or profitability measures, such as cash rents, provide fairly direct indicators of the utility of land for producers wishing to maximize the return on their land investments. But, such measures are limited to private interests and do not reflect the environmental vulnerability or harm the land may face. Vulnerability indices are useful measures of potential

environmental impacts and provide a needed link between soil characteristics and water quality. All these measures can provide policymakers and natural resource managers with information for beginning to design and target policies for resource management. But, as we broaden our understanding of land as a fundamental base for the environment, broader measures are needed to capture the multiple dimensions of soil and land quality.

Comprehensive Measures of Quality

Instead of focusing on the capability to support specific activities, such as crop production, or a single soil degradation process, such as erosion or chemical leaching, researchers are focusing on how a broad range of physical, chemical, and biological properties determine soil quality. Physical properties include soil tilth, and wind and water erosion; chemical properties include pH, total plant nutrients, and salinity; and biological properties include microbial and natural processes of respiration, mineralization, and denitrification. How do human activities, such as farming, affect the soil and its ability to function in the long run? Eventually, economic analysis could provide estimates of the on- and off-farm costs of soil degradation and the cost of maintaining soil quality.

Most definitions of soil quality include both environmental factors and measures of crop productivity. For example, soil quality has been defined as *the ability of a soil to produce safe and nutritious crops in a sustained manner over the long-term and to enhance human and animal health without impairing the natural resources base or harming the environment* (Parr and others, 1992). Similarly, soil quality can be defined as the *sustaining capacity of a soil to accept, store, and recycle water, minerals, and energy for production of crops at optimum levels while preserving a healthy environment* (Arshad and Coen, 1992). A National Academy of Sciences (NAS, 1993) report defines soil quality as *the ability of a soil to perform its three primary functions: to function as a primary input to crop production; to partition and regulate water flow, and to act as an environmental filter*. In addition, the NAS report recommends that *the concept of soil quality should be the principle guiding the recommendations for use of conservation practices and the targeting of programs and resources*. Currently, conservation compliance plans rely primarily on one soil quality indicator—soil erosion potential as measured by the EI.

A soil's quality is determined by many properties such as soil depth, water-holding capacity, bulk density, nutrient availability, potential capacity, organic matter, microbial biomass, carbon and nitrogen content, soil structure, water infiltration, and crop yield. Because of the correlation across these properties, a few key attributes can be selected as soil quality indicators (Olson, 1992; Hornsby and Brown, 1992; Alexander and McLaughlin, 1992; and Arshad and Coen, 1992). Parr and others (1992) suggest a soil quality index that includes such factors as soil properties, productivity potential, environmental factors, health (human/animal), erodibility, biological diversity, food quality/safety, and management inputs. Many of these factors, such as food quality or biological diversity, are complex indicators themselves but may be important contributors to the full breadth of soil quality. And while the components of soil quality appear quite complex, some soil properties can be estimated without collecting detailed information of attributes. For example, Larson and Stewart (1992) use crop residue data and a simple regression model to estimate changes in soil organic matter for several U.S. soils.

Soil quality is a function of many factors, including agroclimatic factors, hydrogeology, and cropping/production practices. Soil quality can be degraded through three processes: (1) physical degradation such as wind and water erosion and compaction; (2) chemical degradation such as salinization and acidification; and (3) biological degradation, which includes declines in organic matter, carbon from biomass, and the activity and diversity of soil fauna (NAS, 1993).

Physical Degradation. Erosion has long been considered the major agent of soil degradation worldwide (NAS, 1993). Erosion has been shown to reduce onfarm soil productivity and contribute to water quality problems as eroded soils carry agrichemicals and byproducts or residuals into waterways. Another form of soil degradation is compaction, typically caused by heavy machinery and cattle trampling. Soils with low organic matter are particularly vulnerable. Compaction can make tillage costly, impede emergence of seedlings, and decrease water infiltration, causing higher runoff of rainwater and increasing water erosion (WRI, 1992). Eradat and Voorhees (1990) show that the value of yield losses from compaction in Minnesota, Wisconsin, Iowa, Illinois, Indiana, and Ohio could be as high as \$100 million annually.

Chemical Degradation. While salinity problems are often associated with irrigation, salinity problems can also occur in dryland areas where rainfall is insufficient to leach salts from the soil. More than 48 million acres of cropland and pastureland are affected by varying degrees of salinity (USDA, 1989a). Irrigated areas are particularly subject to salinization because irrigation water contains dissolved salts, which become more concentrated in the soil as water is consumed by crops or lost by evaporation (USDA, 1989a). Crops such as corn, soybeans, rice, and some fruits and vegetables, are quite sensitive to salinity—an increase in salinity can lead to a significant yield reduction. Acidification, another chemical degradation process, can occur when bases (such as calcium, magnesium, potassium, and sodium) are leached from the soil. Aluminum toxicity is also often a problem in acid soils. Acidity may be reduced by the application of basic material, such as limestone. Acidic soil conditions can limit plant growth by supplying insufficient calcium or magnesium, altering the decomposition rates of organic matter, and reducing the amount of nitrogen fixed by legumes (NAS, 1993).

Biological Degradation. According to the NAS (1993), biological degradation is *perhaps the most serious form of soil degradation because it affects the life of the soil and because organic matter significantly affects the physical and chemical properties of soils*. Currently, little is known about how agricultural activities change a soil's biological properties, and the potential cost to the food and fiber system.

It has been estimated that the number of bacterial species in a gram of soil may exceed 10,000 (Torsvik and others, 1990). Probably less than 1 percent of all bacterial species are presently known and there may be up to 1 million different species on earth (ASM, 1994). Biological degradation is important because if the soil food web is disrupted, the soil may not be able to cycle nutrients and transform harmful chemicals or substances to nontoxic waste or to combat plant pests and diseases (Mausbach, 1997).

The microbial community is continually adapting to the environment, and can function as indicators of changes in soil quality. Changes probably occur more rapidly in the microbial community than in other soil characteristics. Methods to assess soil microbial status need to be explored as indicators to further define and measure soil quality (Kennedy and Papendick, 1992).

Land Quality and Resource Policy

The Natural Resources Conservation Service has recognized the importance of soil quality and has established the Soil Quality Institute to acquire and develop soil quality technology. In addition, many Federal programs address specific soil quality factors such as wind and water erosion and nutrient loss (see chapter 6). USDA programs are directed at conducting research on the relationship between farming practices and soil quality, developing new technologies and practices that conserve and protect soil resources, providing technical and financial assistance to adopt soil conserving practices, and protecting farmland through land retirement and conservation easements.

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